

SONOMA VALLEY UNIFIED SCHOOL DISTRICT

MEASURE E BOND FUND

AUDIT REPORT

JUNE 30, 2022

* * *



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SONOMA VALLEY UNIFIED SCHOOL DISTRICT
Measure E Bond Fund
For the Fiscal Year Ended June 30, 2022

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FINANCIAL SECTION



INDEPENDENT AUDITOR'S REPORT

Measure E Citizens' Oversight Committee and
Governing Board Members
Sonoma Valley Unified School District

Opinions

We have audited the accompanying financial statements of the Measure E Bond Building Fund of the Sonoma Valley Unified School District, as of and for the year ended June 30, 2022, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Measure E Bond Building Fund of the Sonoma Valley Unified School District, as of June 30, 2022, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Other Matters

As discussed in Note 1, the financial statements present only the Measure E Bond Building Fund and do not purport to, and do not, present fairly the financial position of the Sonoma Valley Unified School District, as of June 30, 2022, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Responsibilities of Management for the Financial Statements

District management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.



Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Measure E Bond Building Fund of Sonoma Valley Unified School District's basic financial statements. The Measure E Bond Building Fund Schedule of Cumulative Expenditures is presented for purposes of additional analysis and is not a required part of the basic financial statements. The Measure E Bond Building Fund Schedule of Cumulative Expenditures is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards



generally accepted in the United States of America. In our opinion, the Measure E Bond Building Fund Schedule of Cumulative Expenditures is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have issued our report dated January 27, 2023, on our consideration of the Sonoma Valley Unified School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Sonoma Valley Unified School District's internal control over financial reporting and compliance.

Report on Other Legal and Regulatory Requirements

In accordance with the requirements of Proposition 39, as incorporated in California Constitution Article 13A, we have also issued our performance audit report dated January 27, 2023, on our consideration of the Measure E Bond Building Fund's compliance with the requirements of Proposition 39. That report is an integral part of our audit of the Measure E Bond Building Fund for the fiscal year ended June 30, 2022, and should be considered in assessing the results of our financial audit.

January 27, 2023
Morgan Hill, California

SONOMA VALLEY UNIFIED SCHOOL DISTRICT
Measure E Bond Fund
Balance Sheet
June 30, 2022

Assets	
Cash and investments	\$ 56,338,552
Due From Other Funds	<u>25</u>
Total Assets	<u>\$ 56,338,577</u>
Liabilities and Fund Balance	
Liabilities:	
Accounts payable	<u>\$ 2,456,804</u>
Total Liabilities	<u>2,456,804</u>
Fund balance:	
Restricted for capital projects	<u>53,881,773</u>
Total Fund Balance	<u>53,881,773</u>
Total Liabilities and Fund Balance	<u>\$ 56,338,577</u>

The notes to the financial statements are an integral part of this statement.

SONOMA VALLEY UNIFIED SCHOOL DISTRICT
Measure E Bond Fund
Statement of Revenues, Expenditures and Changes in Fund Balance
For the Fiscal Year Ended June 30, 2022

Revenues:	
Interest earnings	\$ 344,966
Other Local Revenues	<u>16,940</u>
Total revenues	<u>361,906</u>
Expenditures:	
Supplies and materials	1,888,441
Contract services	3,212,660
Capital outlay	<u>6,940,704</u>
Total expenditures	<u>12,041,805</u>
Net change in fund balance	(11,679,899)
Fund balance beginning	<u>65,561,672</u>
Fund balance ending	<u>\$ 53,881,773</u>

The notes to the financial statements are an integral part of this statement.

SONOMA VALLEY UNIFIED SCHOOL DISTRICT
Measure E Bond Fund
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2022

NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES

A. Accounting Principles

Sonoma Valley Unified School District (the "District") accounts for its financial transactions in accordance with the policies and procedures of the Department of Education's *California School Accounting Manual*. The accounting policies of the District conform to accounting principles generally accepted in the United States of America as prescribed by the U. S. Governmental Accounting Standards Board ("GASB") and the American Institute of Certified Public Accountants ("AICPA").

B. Reporting Entity

The District is the level of government primarily accountable for activities related to public education. The governing authority consists of five elected officials who, together, constitute the Board of Trustees.

In 2016-17, an advisory committee to the District's Governing Board and Superintendent, called the Measure E Citizens' Oversight Committee was established. The purpose of the committee is to inform the public concerning the expenditure and uses of the District's bond measure revenues. The Committee's legal charge is to actively review and report on the expenditure of taxpayer money for school construction in accordance with voter approved projects.

The financial statements presented are for the Measure E Bond Fund and are not intended to be a complete presentation of the District's financial position on operations.

C. Basis of Presentation

Fund Financial Statements:

Fund financial statements report detailed information about the District. The Building Fund is a governmental fund and is presented as a major fund in the District's combined financial statements. The Building Fund is used to account for proceeds from the sale of real property and account for the acquisition of major governmental capital facilities and buildings from the sale of bond proceeds such as Measure E general obligation bonds.

The accounting and financial treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances for the Measure E Bond Fund presents increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

SONOMA VALLEY UNIFIED SCHOOL DISTRICT
Measure E Bond Fund
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2022

D. Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Governmental funds use the modified accrual basis of accounting.

Revenues - Exchange and Non-exchange Transactions:

On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Available" means the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. To achieve comparability of reporting among California districts, and so as not to distort normal revenue patterns with specific respect to reimbursement grants and correction to state-aid apportionments, the California Department of Education has defined available for district as collectible within one year.

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, and entitlements. Under the modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Unearned Revenue:

Unearned revenue arises when assets are received before revenue recognition criteria have been satisfied. Grants and entitlements received before eligibility requirements are met are recorded as deferred inflows of resources from unearned revenue. On governmental fund financial statements, receivables associated with non-exchange transactions that will not be collected within the availability period have also been recorded as deferred inflows of resources.

Expenditures:

On the modified accrual basis of accounting, expenditures are generally recognized in the accounting period in which the related fund liability is incurred. However, under the modified accrual basis of accounting, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds. When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

E. Budgets and Budgetary Accounting

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds. By state law, the District's governing board must adopt a final budget no later than July 1. A public hearing must be conducted to receive comments prior to adoption. The District's governing board satisfied these requirements.

SONOMA VALLEY UNIFIED SCHOOL DISTRICT
Measure E Bond Fund
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2022

These budgets are revised by the District's governing board and District superintendent during the year to give consideration to unanticipated income and expenditures.

Formal budgetary integration was employed as a management control device during the year for all budgeted funds. The District employs budget control by minor object and by individual appropriation accounts. Expenditures cannot legally exceed appropriations by major object.

F. Encumbrances

Encumbrance accounting is used in all budgeted funds to reserve portions of applicable appropriations for which commitments have been made. Encumbrances are recorded for purchase orders, contracts, and other commitments when they are written. Encumbrances are liquidated when the commitments are paid. All encumbrances are liquidated on June 30.

G. Assets, Liabilities, and Equity

1. Cash and Investments

Cash balances held in banks and in revolving funds are insured to \$250,000 by the Federal Deposit Insurance.

In accordance with *Education Code* Section 41001, the District maintains substantially all of its cash in the County Treasury. The county pools these funds with those of other Districts in the county and invests the cash. These pooled funds are carried at cost, which approximates market value. Interest earned is deposited quarterly into participating funds. Any investment losses are proportionately shared by all funds in the pool.

All District-directed investments are governed by Government Code Section 53601 and Treasury investment guidelines. The guidelines limit specific investments to government securities, domestic chartered financial securities, domestic corporate issues, and California municipal securities. The District's securities portfolio is held by the County Treasurer. Interest earned on investments is recorded as revenue of the fund from which the investment was made.

2. Cash and Cash Equivalents

The District's cash deposits are considered to be cash on hand and cash in banks. Cash and Cash Equivalents are generally considered short-term, highly liquid investments with a maturity of three months or less from the purchase date.

3. Investments

Investments are recorded at fair value in accordance with GASB Statement No. 72, *Fair Value Measurement and Application*. Accordingly, the change in fair value of investments is recognized as an increase or decrease to investment assets and investment income.

SONOMA VALLEY UNIFIED SCHOOL DISTRICT
Measure E Bond Fund
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2022

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction. In determining this amount, three valuation techniques are available:

- Market approach - This approach uses prices generated for identical or similar assets or liabilities. The most common example is an investment in a public security traded in an active exchange such as the NYSE.
- Cost approach - This technique determines the amount required to replace the current asset. This approach may be ideal for valuing donations of capital assets or historical treasures.
- Income approach - This approach converts future amounts (such as cash flows) into a current discounted amount.

Each of these valuation techniques requires inputs to calculate a fair value. Observable inputs have been maximized in fair value measures, and unobservable inputs have been minimized.

4. Long-Term Obligations

In the Measure E Bond Fund financial statements, bond premiums, discounts and bond issuance costs are recognized during the current period. The face amount of the debt issued, premiums, or discounts are reported as other financing sources/uses.

5. Fund Balance Classifications

In accordance with Government Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, the District classifies governmental fund balances as follows:

- *Non spendable* includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.
- *Restricted* includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.
- *Committed* includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority and does not lapse at year-end. Committed fund balances are imposed by the District's board of education.
- *Assigned* includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Fund balance may be assigned by the Superintendent and the Assistant Superintendent of Business Services.

SONOMA VALLEY UNIFIED SCHOOL DISTRICT
Measure E Bond Fund
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2022

- *Unassigned* includes positive fund balance that has not been classified within the above mentioned categories and negative fund balances in other governmental funds.

The District uses restricted/committed amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the District would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

6. Accounting Estimates

The presentation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

NOTE 2 - CASH AND INVESTMENTS

Summary of Cash and Investments

A summary of deposits as of June 30, 2022, is as follows:

Description	Carrying Amount	Fair Value
Cash in county treasury investment pool	\$ 56,338,552	\$ 56,321,650

Fair Value Measurements

GASB 72 established a hierarchy of inputs to the valuation techniques above. This hierarchy has three levels:

- Level 1 inputs are quoted prices in active markets for identical assets or liabilities.
- Level 2 inputs are quoted market prices for similar assets or liabilities, quoted prices for identical or similar assets or liabilities in markets that are not active, or other than quoted prices that are not observable.
- Level 3 inputs are unobservable inputs, such as a property valuation or an appraisal.

Investments in the Sonoma County Treasury Investment Pool are not measured using the input levels above because the District's transactions are based on a stable net asset value per share. All contributions and redemptions are transacted at \$1.00 net asset value per share.

SONOMA VALLEY UNIFIED SCHOOL DISTRICT
Measure E Bond Fund
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2022

Cash in County Treasury

The District is considered to be an involuntary participant in an external investment pool as the District is required to deposit all receipts and collections of monies with their County Treasurer (Education Code Section 41001). The fair value of the District's investment in the pool is reported in the accounting financial statements at amounts based upon the District's pro rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

Policies and Practices

The District is authorized under California Government Code to make direct investments in local agency bonds, notes, or warrants within the State; U.S. Treasury instruments; registered State warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreements; medium term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security; and collateralized mortgage obligations.

Risk Disclosures

Limitations as they relate to interest rate risk, credit risk, custodial credit risk - deposits and concentration of credit risk are described below:

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to the changes in market interest rates. The District manages its exposure to interest rate risk by investing in the County Treasury. The District maintains cash with the Sonoma County Investment Pool. The pool has a fair value of approximately \$3.2 billion and an amortized book value of \$3.3 billion. The average weighted maturity for this pool is 651 days.

Credit Risk

Credit risk is the risk of loss due to the failure of the security issuer. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The investment with the Sonoma County Investment Pool is governed by the County's general investment policy. The investment with the Sonoma County Investment Pool is rated at least A by Moody's Investor Service.

SONOMA VALLEY UNIFIED SCHOOL DISTRICT
Measure E Bond Fund
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2022

Custodial Credit Risk – Deposits

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a policy for custodial credit risk for deposits. However, the California Government code requires that a financial institution secure deposits made by State or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under State law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110 percent of the total amount deposited by the public agencies. California law also allows financial institutions to secure public deposits by pledging first trust deed mortgage notes having a value of 150 percent of the secured public deposits and letters of credit issued by the Federal Home Loan Bank of San Francisco having a value of 105 percent of the secured deposits.

Concentration of Credit Risk

The investment policy of the District contains no limitations on the amount that can be invested in any one issuer beyond the amount stipulated by the California Government code. District investments that are greater than 5 percent of total investments are in either an external investment pool or mutual funds and are therefore exempt.

NOTE 3 - MEASURE E GENERAL OBLIGATION BOND

Through elections, the District received authorization to issue general obligation bonds (GOB) that requires the county to levy annual ad valorem taxes for the payment of interest and principal on the bonds. Bond proceeds are used to help prevent budget cuts, improve student achievement and college/job preparation by making neighborhood schools energy efficient through the installation of solar panels, energy efficient windows, and by implementing water conservation improvements. This will create savings that will be used to improve classrooms, upgrade technology, modernize and equip classrooms, libraries, computer and science labs, as well as support career/technical education.

In 2018, the District issued \$50,000,000 in 2016 General Obligation Bonds, Series 2017, with an interest rate of 2-4% to finance specific constructions, repairs and improvement projects. The County Treasurer levies annual ad valorem taxes for required debt service payments.

In 2020, the District issued \$40,000,000 in 2016 General Obligation Bonds, Series 2020, with an interest rate of 1.6-4% to finance specific constructions, repairs and improvement projects. The County Treasurer levies annual ad valorem taxes for required debt service payments.

In 2021, the District issued \$30,000,000 in 2016 General Obligation Bonds, Series 2021, with an interest rate of .15-4% to finance specific constructions, repairs and improvement projects. The County Treasurer levies annual ad valorem taxes for required debt service payments.

SONOMA VALLEY UNIFIED SCHOOL DISTRICT
Measure E Bond Fund
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2022

The following schedule summarizes the District's Measure E Bond Fund general obligation bonds as of June 30, 2022:

Bond	Issue Date	Maturity Date	Interest Rate	Original Issue	Bonds			Bonds
					Outstanding July 01, 2021	Issued	Redeemed	Outstanding June 30, 2022
2016 GOB, Series 2017	2018	2047	2-4%	\$ 50,000,000	\$ 40,455,000	\$ -	\$ -	\$ 40,455,000
2016 GOB, Series 2020	2020	2047	1.6-4%	40,000,000	35,170,000	-	1,925,000	33,245,000
2016 GOB, Series 2021	2021	2041	.15-4%	30,000,000	30,000,000	-	3,585,000	26,415,000
Total General Obligation Bonds				\$ 120,000,000	\$ 105,625,000	\$ -	\$ 5,510,000	\$ 100,115,000

The following is a summary of the annual debt service requirements as of June 30, 2022:

Year Ending June 30	Principal	Interest	Total
2023	\$ 2,375,000	\$ 3,800,025	\$ 6,175,025
2024	825,000	3,742,125	4,567,125
2025	1,035,000	3,708,825	4,743,825
2026	1,250,000	3,668,225	4,918,225
2027	1,480,000	3,618,825	5,098,825
2028-2032	10,305,000	17,048,775	27,353,775
2033-2037	17,930,000	14,360,875	32,290,875
2038-2042	27,245,000	9,798,825	37,043,825
2043-2047	24,585,000	4,020,688	28,605,688
2048-2052	13,085,000	124,999	13,209,999
Total Debt Service	\$ 100,115,000	\$ 63,892,188	\$ 164,007,188

NOTE 4 - COMMITMENTS

Through January 27, 2023, the date on which the financial statements were available to be issued, the District had encumbered \$35,982,725 of the Measure E Bond proceeds to be spent on capital projects in the fiscal year ended June 30, 2023.

SUPPLEMENTARY INFORMATION

SONOMA VALLEY UNIFIED SCHOOL DISTRICT
Measure E Bond Fund
Statement of Project Expenditures by Project
From Inception Through the Fiscal Year Ended June 30, 2022

Project Description	From Inception Through June 30, 2021	Fiscal Year Ended June 30, 2022	Total Expenditures
Adele Gym Renovation	\$ 3,601,884	\$ (1,313)	\$ 3,600,571
Altimira Track and Field	4,845,580	-	4,845,580
Building Improvements	420	-	420
Program Administration	98,792	49,626	148,418
Classroom Furniture - Districtwide	1,274,484	2,234,650	3,509,134
Classroom Furniture - Dunbar	78,881	-	78,881
Creekside High Modernization	738,187	-	738,187
Districtwide Technology	2,179,373	-	2,179,373
Dunbar Bathroom Improvements	413,420	-	413,420
Dunbar MPR	48,130	-	48,130
Dunbar Septic System Replacement and Site Lighting	543,794	-	543,794
El Verano MPR and Portable Relocation	9,289,751	332,886	9,622,637
Flowery K Garden Turf	38,899	-	38,899
Flowery MPR Modernization	219,711	-	219,711
Flowery Staff Parking	2,327,113	25,850	2,352,963
Sassarini Field Improvements	95	-	95
Sassarini Site Lighting and Security	238,106	-	238,106
Sassarini New Multi Purpose Room	10,558	552,828	563,386
Sonoma Charter Portable Replacement Phase 1	4,339,859	-	4,339,859
Sonoma Valley High School Ag Farm Phase 2	8,832	-	8,832
Sonoma Valley High School CTE Renovations	4,921,656	109,429	5,031,085
Sonoma Valley High School Library Renovations	443,782	-	443,782
Sonoma Valley High School New Pool	1,010,226	5,244,102	6,254,328
Sonoma Valley High School Roofing and HVAC Replacement Phase 1	3,779,694	-	3,779,694
Sonoma Valley High School Track and Field Renovations	15,737,346	2,370,855	18,108,201
Sonoma Valley High School Science Building Modernization	79,166	19,218	98,384
Bond Issuance Cost	584,539	-	584,539
Prestwood MPR Modernization	193,990	439,938	633,928
Woodland Star MPR Modernization	321,865	663,736	985,601
Grand Total	\$ 57,368,133	\$ 12,041,805	\$ 69,409,938

The notes to the supplementary information are an integral part of this statement.

SONOMA VALLEY UNIFIED SCHOOL DISTRICT
Measure E Bond Fund
Notes to Program Statements
For the Fiscal Year Ended June 30, 2022

NOTE 1 - THE PROGRAM

In November 2000, California voters passed Proposition 39, which allows school districts to issue general obligation bonds with 55% voter approval (instead of two-thirds of the votes), if the intent and purpose of the bonds is to reduce class sizes and to modernize/replace school facilities. Along with the passage of Proposition 39, additional requirements are also added to ensure accountability over the usage of the bond proceeds, which includes conducting annual financial and performance audits.

The Sonoma Valley Unified School District passed Measure E on November 2016, with 55% of District voters approving the measure. The governing board then appointed a Citizens' Oversight Committee to ensure accountability over the issuance and expenditures of bond proceeds. The bond oversight committee holds quarterly meetings to ensure that bond proceeds are expended in accordance with the bond project list and to obtain updates from the bond manager in regard to the progress of projects funded with bond proceeds.

The Sonoma Valley Unified School District successfully sold all of the bonds authorized by the capital program under Measure "E", which authorized \$120 million in bonds to be sold over time.

All projects funded by the issuance of Measure E general obligation bonds are subject to review by the District's Board of Trustees and by an independent Citizens' Oversight Committee. The District will also provide many public forums to present progress and seek input from community members, parents, and staff.

NOTE 2 - ORGANIZATION

Sonoma Valley Unified School District was established in 1901 and encompasses an area of approximately 900 square miles. There were no changes in the boundaries of the District during the current year. The District currently operates five elementary schools, two middle schools, one high school, and a continuation high school.

The board of Education for the fiscal year ended June 30, 2022, was comprised of the following members:

<u>Name</u>	<u>Office</u>	<u>Term Expires</u>
Melanie Blake	President	December 2023
Cathy Coleman	Vice President	December 2023
Anne Ching	Clerk	December 2024
John Kelly	Member	December 2024
Troy Knox	Member	December 2024

SONOMA VALLEY UNIFIED SCHOOL DISTRICT
Measure E Bond Fund
Notes to Program Statements
For the Fiscal Year Ended June 30, 2022

NOTE 3 - CITIZENS' OVERSIGHT COMMITTEE

Duties of the committee include ensuring that bond revenues are expended only for the construction, reconstruction, rehabilitation or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of real property for school facilities. The committee must also ensure that no funds are used for any teacher or administrative salaries or other school operation expenses.

Furthermore, the committee is authorized to receive and review copies of the annual independent performance audit and the annual independent financial audit required by Article XIII A, Section 1(b)(3)(C) and Article XIII A, Section 1(b)(3)(D), respectively, of the California Constitution.

The Committee was formed by the Board trustees, which met two times in the last fiscal year. The Citizens' Oversight Committee was comprised of the following members as of June 30, 2022:

<u>Name</u>	<u>Title</u>
Dwyer, Daniel	At-large Community Member
Hangstrom, Jim P	Bona Fide Taxpayers' Organization
Rowlands, Christee	Parent of a Student
Storck, Jamie	Business Organization
Staggs, Havard	Senior Citizens Organization
- VACANT -	Parent and Active in a School Organization
Martin, Shawn	At-Large Community Member

During the fiscal year ended June 30, 2022, the District was unable to fill all the committee positions, however, as required by Article XIII A, the District was actively seeking to fill these roles and publicly posted the vacancies.

**SCHEDULE OF FINDINGS
AND
RECOMMENDATIONS**

SONOMA VALLEY UNIFIED SCHOOL DISTRICT
Measure E Bond Fund
Schedule of Findings and Recommendations
For the Fiscal Year Ended June 30, 2022

This section identifies the deficiencies, significant deficiencies, material weaknesses, and instances of noncompliance related to the financial statements that are required to be reported in accordance with *Government Auditing Standards*.

Finding 2022-001; 30000 – Accounts Payable

Criteria: According to Generally Accepted Accounting Principles (GAAP) all expenses should be recognized when incurred.

Condition: During our test work over the District’s accounts payable, we noted that the District incorrectly excluded \$2,277,098.

Effect: The District’s accounts payable and expenses were understated by \$2,277,098.

Cause: During the year end closing process, the District failed to review the final invoices to ensure expenditures and accounts payable were recorded in the period incurred.

Recommendation: We recommend the District review invoices and warrants paid subsequent to June 30 during its year-end close to identify material items that were paid for services provide as of June 30.

Corrective Action Plan: The District will review invoices received subsequent to the year end and record them to the correct accounting period. The District will review all closing entries with our County Office of Education to ensure that proper system processes have been performed correctly to produce the appropriate entries.

SONOMA VALLEY UNIFIED SCHOOL DISTRICT
Measure E Bond Fund
Schedule of Prior Year Findings and Recommendations
For the Fiscal Year Ended June 30, 2022

None reported.

**OTHER INDEPENDENT
AUDITOR'S REPORTS**



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Measure E Citizens' Oversight Committee and
Governing Board Members
Sonoma Valley Unified School District

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Measure E Bond Fund of the Sonoma Valley Unified School District as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise Sonoma Valley Unified School District's Measure E Bond Fund financial statements, and have issued our report thereon dated January 27, 2023.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Sonoma Valley Unified School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Sonoma Valley Unified School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the Sonoma Valley Unified School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify a certain deficiencies in internal control, described in the accompanying schedule of findings and responses or schedule of findings and questioned costs that we consider to be a significant deficiencies: see finding 2022-001.



Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Sonoma Valley Unified School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

District's Responses to Findings

The District's responses to the findings identified in our audit are described in the accompanying schedule of findings and recommendations. The District's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

C & A LLP

January 27, 2023
Morgan Hill, California



INDEPENDENT AUDITOR'S REPORT PERFORMANCE

Measure E Citizens' Oversight Committee and
Governing Board Members
Sonoma Valley Unified School District

Performance Audit

We were engaged to conduct a performance audit of the Sonoma Valley Unified School District (District) Measure E Fund (Fund) for the year ended June 30, 2022.

We conducted this performance audit in accordance with generally accepted government auditing standards. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

Our audit was limited to the objectives listed within the report which includes determining the District's compliance with the performance requirements as referred to in Proposition 39 and outlined in Article XIII A, Section 1(b)(3)(C) of the California Constitution and Appendix A contained in the *2021-2022 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting* issued by the California Education Audit Appeals Panel. Management is responsible for the District's compliance with those requirements.

In planning and performing our performance audit, we obtained an understanding of the District's internal control in order to determine if the internal controls were adequate to help ensure the District's compliance with the requirements Proposition 39 and outlined in Article XIII A, Section 1(b)(3)(C) of the California Constitution, but not for the purpose of expressing an opinion of the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

The results of our tests indicated that the District expended Measure E Funds only for the specific projects approved by the voters in accordance with Proposition 39, and outlined in Article XIII A, Section 1(b)(3)(C) of the California Constitution.

This report is intended solely for the information and use of the District and is not intended to be, and should not be used by, anyone other than the specified party.

Auditor Objectives

Our audit included the following objectives:

1. Determine whether expenditures charged to the Fund have been made in accordance with the bond project list approved by the voters through the approval of the Measure E, and verify that the funds were generally expended for the construction, renovation, furnishing, and equipping of school facilities constituting authorized bond projects.



2. Determine whether salary transactions charged to the Fund were in support of Measure E and not for District general administration or operations, and verify that the funds used to pay the salaries of district employees were allowable per Opinion 04-110 issued on November 9, 2004 by the State of California Attorney General.

Scope

The scope of our performance audit covered the period of July 1, 2021 to June 30, 2022. The population of expenditures tested included all object and project codes associated with the bond projects. The propriety of expenditures for capital projects and maintenance projects funded through other State or local funding sources, other than proceeds of the bonds, were not included within the scope of the audit. Expenditures incurred subsequent to June 30, 2022 were not reviewed or included within the scope of our audit or in this report.

Methodology

To meet the objectives of our performance audit, procedures we performed included, the following methodology:

1. We identified expenditures and projects charged to the general obligation bond proceeds by obtaining the general ledger and project listing.
2. We selected a sample of expenditures using the following criteria:
 - a. We considered all expenditures recorded in all object codes, including transfers out.
 - b. We considered all expenditures recorded in all projects that were funded from July 1, 2021 through June 30, 2022 from Measure E bond proceeds.
 - c. We selected all expenditures that were individually significant expenditures. Individually significant expenditures were identified as individual transactions (expenditures) that exceeded approximately 5% of the total expenditures incurred.
 - d. For all items below the individually significant threshold identified in item 2c, judgmentally selected expenditures based on risk assessment and consideration of coverage of all object codes, including transfers out, and projects for period starting July 1, 2021 and ending June 30, 2022.
3. We examined 77% of all expenditures within the bond program to ensure they were valid, allowable, accurate, charged to the facilities projects, and expended on specific projects listed in the text of the applicable ballot measure. by vouching the actual invoices and other supporting documentation to determine that:
 - a. Expenditures were supported by invoices with evidence of proper approval and documentation of receipting goods or services.
 - b. Expenditures were supported by proper bid documentation, as applicable.
 - c. Expenditures were expended in accordance with voter-approved bond project list.
 - d. Bond proceeds were not used for salaries of school administrators or other operating expenses of the District
4. We verified that salary transactions charged to the Fund were in support of Measure E and not for District general administration or operations, and verify that the funds used to pay the salaries of district employees were allowable per Opinion 04-110 issued on November 9, 2004 by the State



of California Attorney General by vouching to supporting records such as offer letter, position control reports, timecards and payroll reports.

5. We verified that the District was in compliance with Assembly Bill 1908 and Ed Code Section 15278, where the District is required to establish a bond oversight committee for Proposition 39 bonds that includes one active member from each of the following sectors: a business organization, senior citizens' organization, bona fide taxpayer's association, and one parent/guardian of a child enrolled in the District and one parent/guardian of a child enrolled in the District who is also a member of a parent teacher association.
6. We verified the Citizens' Oversight Committee met pursuant to Education Code Section 15280.

Conclusion

We did not identify any exceptions to the procedures performed above, in all significant respects. Based on the procedures performed, the District has properly accounted for the expenditures held in the Measure E Fund and such expenditures were made for authorized bond projects. Our audit was made for the purposes set forth in the Objectives section of this report and would not necessarily disclose all instances of nonperformance.

C & A LLP

January 27, 2023
Morgan Hill, California